Minnesota Fee on Non-Participating Manufacturers

Federation of Tax Administrators Revenue Estimating Conference September 23, 2003 New Orleans, Louisiana

by

Rod Hoheisel Minnesota Department of Revenue

Introduction

- ➤ Recent changes for Non-Participating Manufacturers (NPM's) in Minnesota after Tobacco Settlement.
- ➤ NPM's are Tobacco Companies that did not sign the Tobacco Settlement Agreement.
- ➤ Related background information for Tobacco Settlement and Trends/Issues.

Minnesota is one of only four states not part of the National Tobacco Settlement:

- > Florida
- > Minnesota
- ➤ Mississippi
- > Texas

Minnesota had a separate settlement agreement prior to the national settlement.

2

Background for Tobacco Settlement

- ➤ 46 states covered by Master Settlement Agreement (MSA)
- > Payments made to states are subject to various adjustments
- ➤ MSA includes Model Statute provisions for NPM's
 - requires escrow payments
 - promotes level playing field for prices
- ➤ Enforcement of Model Statute has been an issue

Recent Trends/Issues

Calendar Year	9	Market Share of Other Tobacco Companies
1998	97.6%	2.4%
1999	96.4%	3.6%
2000	94.8%	5.2%
2001	92.9%	7.1%
2002	90.9%	9.1%

Tobacco Settlement Payments have been Less than Expected:

- ➤ Payments under MSA were over 10% less than projections for initial years.
- ➤ MSA volume reductions (based on sales by participating manufacturers) have increased.

4

2003 Legislative Issue

- > Minnesota Tobacco Settlement
 - Includes Major Tobacco Companies only
 - No Provisions for NPM's
- ➤ Cigarettes being shipped to Minnesota (non-MSA state) from which they later were shipped to other states; no NPM escrow requirements in Minnesota.
- ➤ Industry lobbied for cigarette sales to be tracked.

2003 Minnesota Legislative Session

- ➤ Enacted Fee on Sales of Non-Settlement Cigarettes
- ➤ Required Reporting of Cigarette Shipments from Minnesota to other States

6

Law Changes

Fee of 35 cents per pack added effective July 1, 2003:

- ➤ Affects cigarette sales except for major tobacco companies.
- > Additional reporting requirements for distributors.

Cigarettes in interstate commerce reporting:

➤ Requires reporting for sales to other states of quantity, brand and recipient.

Other 2003 Cigarette Tax Law Changes:

- > Required accelerated tax payments.
- > Repealed tobacco tax discounts.

Potential Legal Issue with Fee

- ➤ Legal challenge to imposition
- > Pending litigation as unconstitutional

8

Current Status

- > Anti-smoking groups happy with price increase.
- > Some distributors not happy with additional reporting requirements.